

Consolidated financial statements of

**The Corporation of the
City of Barrie**

December 31, 2019

The Corporation of the City of Barrie

December 31, 2019

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Independent Auditor's Report

To the Members of Council of
The Corporation of the City of Barrie

Opinion

We have audited the consolidated financial statements of The Corporation of the City of Barrie (the "City"), which comprise the consolidated statement of financial position as at December 31, 2019, and the consolidated statements of operations and accumulated surplus, change in net debt and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the City as at December 31, 2019, and the results of its operations, changes in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the City's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the City or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the City's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the City's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the City to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the City to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Deloitte LLP

Chartered Professional Accountants
Licensed Public Accountants
June 29, 2020

The Corporation of the City of Barrie

Consolidated statement of operations and accumulated surplus year ended December 31, 2019

	Budget (Note 18)	2019	2018 (Note 19)
	\$	\$	\$
Revenue			
Property taxation (Note 13)	244,406,668	239,260,673	232,648,499
User fees and service charges	88,173,295	88,528,980	86,308,370
Government transfers and grants	8,645,994	9,672,366	14,158,342
Provincial Offences Act (POA) (Note 17)	6,885,530	7,123,379	6,797,496
Licenses and permits	7,010,420	5,441,627	3,715,459
Investment income	1,385,487	4,282,651	3,087,241
Other	13,812,140	9,641,966	9,037,694
Contributed tangible capital assets (Note 10)	-	9,682,930	4,279,604
Equity earnings of government business enterprise (Note 3)	-	8,157,216	7,885,137
Municipal contributions	1,155,995	1,475,952	933,849
Utilization of obligatory reserve funds (Note 6)	74,067,026	57,321,009	55,042,521
	445,542,555	440,588,749	423,894,212
Expenses (Note 14)			
General government	45,398,465	42,499,837	45,753,546
Protection services	112,533,951	111,149,064	103,424,474
Transportation services	63,117,244	63,906,718	62,204,095
Environmental services	83,948,178	80,604,427	82,404,995
Health services	8,094,820	8,396,129	9,006,978
Social and family services	6,704,224	6,311,212	5,790,583
Social housing	6,323,000	5,853,282	7,304,607
Recreation and cultural services	45,377,820	43,656,128	43,018,969
Planning and development	5,197,593	5,316,983	5,157,830
	376,695,295	367,693,780	364,066,077
Annual surplus	68,847,260	72,894,969	59,828,135
Accumulated surplus, beginning of year	1,780,550,278	1,780,550,278	1,720,722,143
Accumulated surplus, end of year	1,849,397,538	1,853,445,247	1,780,550,278

The Corporation of the City of Barrie

Consolidated statement of change in net debt year ended December 31, 2019

	Budget (Note 18)	2019	2018 (Note 19)
	\$	\$	\$
Annual surplus	68,847,260	72,894,969	59,828,135
Acquisition of tangible capital assets	(104,289,211)	(50,745,618)	(131,909,451)
Contributed tangible capital assets	-	(9,682,930)	(4,279,604)
Amortization of tangible capital assets	57,628,770	57,628,770	56,167,041
(Gain) loss on disposal of tangible capital assets	-	(4,536,324)	957,860
(Acquisition) transfers of tangible capital assets under construction, net	-	(87,450,218)	21,535,769
Proceeds on disposition of tangible capital assets	-	6,345,117	1,070,269
	22,186,819	(15,546,234)	3,370,019
Increase in inventories of supplies	-	(405,849)	(270,726)
Increase in prepaid expenses	-	(410,725)	(182,021)
	-	(816,574)	(452,747)
Change in net debt	22,186,819	(16,362,808)	2,917,272
Net debt, beginning of year	(137,197,106)	(137,197,106)	(140,114,378)
Net debt, end of year	(115,010,287)	(153,559,914)	(137,197,106)

The Corporation of the City of Barrie

Consolidated statement of financial position as at December 31, 2019

	2019	2018 (Note 19)
	\$	\$
Financial assets		
Cash and cash equivalents (Notes 4, 5 and 6)	100,252,940	39,221,558
Taxes receivable	15,501,685	16,775,443
Accounts receivable	29,893,411	38,929,282
Inventories of land for resale	2,118,139	2,118,139
Other receivables (Note 2)	505,517	954,973
Promissory note receivable (Note 3b)	20,000,000	20,000,000
Investments (Note 4)	57,578,788	82,166,371
Investment in government business enterprise (Note 3)	153,318,608	152,661,392
	379,169,088	352,827,158
Liabilities		
Short-term construction advances	-	24,000,000
Accounts payable and accrued liabilities	89,868,316	78,262,728
Deferred revenue - general	11,303,179	10,135,665
Deferred revenue - obligatory reserve funds (Note 6)	23,556,370	11,912,767
Post employment benefits liabilities (Note 7)	72,535,022	62,591,634
Landfill closure and post-closure liabilities (Note 8)	8,989,282	13,132,877
Net long-term liabilities (Note 9)	326,476,833	289,988,593
	532,729,002	490,024,264
Net debt	153,559,914	137,197,106
Non-Financial assets		
Tangible capital assets (Note 10)	1,763,663,217	1,762,672,232
Tangible capital assets under construction (Note 10)	240,172,412	152,722,194
Inventories of supplies	2,335,868	1,930,019
Prepaid expenses	833,664	422,939
	2,007,005,161	1,917,747,384
Accumulated surplus (Note 11)	1,853,445,247	1,780,550,278

Approved by:

_____, Director of Finance and Treasurer

The Corporation of the City of Barrie

Consolidated statement of cash flows year ended December 31, 2019

	2019	2018 (Note 19)
	\$	\$
Operating activities		
Annual surplus	72,894,969	59,828,135
Items not involving cash		
Equity earnings of government business enterprise	(8,157,216)	(7,885,137)
Amortization of tangible capital assets	57,628,770	56,167,041
(Gain) loss on disposal of tangible capital assets	(4,536,324)	957,860
Contributed tangible capital assets	(9,682,930)	(4,279,604)
	108,147,269	104,788,295
Changes in non-cash working capital balances		
Taxes receivable	1,273,758	(2,350,471)
Accounts receivable	9,035,871	15,309,797
Inventories of land for resale	-	632,247
Other receivables	449,456	65,503
Accounts payable and accrued liabilities	11,605,588	(2,864,485)
Deferred revenue - general	1,167,514	(1,616,286)
Deferred revenue - obligatory reserve funds	11,643,603	(8,527,230)
Post-employment benefits liabilities	9,943,388	5,075,847
Landfill closure and post-closure liabilities	(4,143,595)	(175,229)
Prepaid expenses	(410,725)	(182,021)
Inventories of supplies	(405,849)	(270,726)
	148,306,278	109,885,241
Capital activities		
Acquisition of tangible capital assets (net of transfers and contributions)	(50,745,618)	(131,909,451)
(Acquisition) transfers of tangible capital assets under construction, net	(87,450,218)	21,535,769
Proceeds of disposition of tangible capital assets	6,345,117	1,070,269
	(131,850,719)	(109,303,413)
Investing activities		
Net redemption (purchase) of investments	24,587,583	(82,166,371)
Dividends received from Barrie Hydro Holdings Inc.	7,500,000	7,850,000
	32,087,583	(74,316,371)
Financing activities		
(Repayment) proceeds of short term construction advances	(24,000,000)	24,000,000
Proceeds from issuance of long-term debt	54,973,000	-
Repayment of net long-term liabilities	(18,484,760)	(17,848,377)
	12,488,240	6,151,623
Net change in cash and cash equivalents	61,031,382	(67,582,920)
Cash and cash equivalents, beginning of year	39,221,558	106,804,478
Cash and cash equivalents, end of year	100,252,940	39,221,558

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

1. Summary of significant accounting policies

Management's responsibility

The consolidated financial statements of the Corporation of The City of Barrie (the "City") are the responsibility of management. They have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board ("PSAB" or "PS") of the Chartered Professional Accountants of Canada ("CPA Canada").

Reporting entity

Consolidated entities

These consolidated financial statements reflect the assets, liabilities, revenues and expenses of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the City and which are owned or controlled by the City. These boards and entities include:

Barrie Police Services Board
Barrie Public Library Board
Downtown Barrie Business Improvement Area

All inter-entity transactions and balances have been eliminated.

Modified equity accounting

Barrie Hydro Holdings Inc., a government business enterprise, is accounted for by the modified equity method. Under this method a business enterprise's accounting principles are not adjusted to conform to those of the City and inter-entity transactions and balances are not eliminated. Financial information related to Barrie Hydro Holdings Inc. is summarized in Note 3.

Proportionately consolidated entities

These consolidated financial statements reflect the proportional assets, liabilities, revenues, and expenses of the following entity:

Lake Simcoe Regional Airport Inc.	60% (2018- 60%)
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All proportional inter-entity transactions and balances have been eliminated.

Cash and cash equivalents

Cash consists of balances held at financial institutions and cash equivalents consist of highly liquid financial instruments with maturities of 90 days or less at acquisition.

Inventories

Inventories of land held for resale are valued at the lower of cost and net realizable value. Inventories of supplies are priced at average cost on a first-in, first-out basis.

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

1. Summary of significant accounting policies (continued)

Investments

Investments are recorded at historical cost less any amounts written off to reflect a permanent decline in value. Discounts and premiums arising on the purchase of these investments are amortized over the term of the investment. Accrued interest is included in accounts receivable. Investments consist of authorized investments pursuant to the provisions of the Municipal Act and comprise government and corporate bonds, and guaranteed investment certificates. Investments with original maturity dates greater than 90 days are classified as investments in the consolidated statement of financial position.

Tangible capital assets

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including, but not limited to: transportation costs, installation costs, design and engineering fees, legal fees, and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of contribution, with a corresponding amount recorded as revenue when fair value can be reasonably estimated. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital asset commencing in the year following that in which the asset is available for productive use as follows:

Buildings and building improvements	15 to 60 years
Machinery and equipment	5 to 30 years
Fleet	3 to 18 years
Land improvements	5 to 100 years
Underground and other networks	15 to 100 years
Roads and sidewalks	15 to 100 years

Tangible capital assets under construction

Tangible capital assets under construction are recorded at cost. When construction is completed, the tangible capital assets under construction will be transferred to their relevant tangible capital asset category and amortized based on their classification.

Other receivables

Other receivables include the outstanding principal portions of expenses incurred to benefit land owners and other notes receivable from various organizations. These are reported on the consolidated statement of financial position. The City records allowances for impairment when it is determined that it will be unable to collect all amounts due according to the terms of the underlying agreement. Interest earned in relation to the receivables is recorded as revenue when earned.

Taxation and related revenues

Property tax billings are prepared by the City based on assessment rolls issued by the Municipal Property Assessment Corporation (MPAC). Tax rates are established by City Council, incorporating amounts to be raised for local municipal services and service partners. The City is also required to bill and collect education taxes on behalf of the Province of Ontario at rates determined by the Province. The municipal portion of property tax revenue is recognized subsequent to the passing of a property tax by-law in the period in which the tax is levied.

The City is entitled to collect interest and penalties on overdue taxes. These revenues are recorded in the period the interest and penalties are earned.

Assessments and related property taxes are subject to appeal. The City evaluates the likelihood of having to repay taxes as a result of tax appeals or other changes and recognizes a liability if the amount can be reasonably estimated.

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

1. Summary of significant accounting policies (continued)

User fees and other revenues

User fees and other revenues are recognized when earned.

Investment income

Investment income earned on surplus funds is reported as revenue in the period earned. Investment income earned on obligatory reserve funds such as development charges, gas tax, and parkland allowances is added to the associated reserve funds and forms part of respective deferred revenue balances.

Government transfers

Government transfers are recognized as revenue by the City in the period in which the transfers are authorized and any eligibility criteria are met, unless they are restricted through stipulations that require specific actions to be carried out in order to keep the transfer or discharge the liability. For such transfers, revenue is recognized when the stipulation has been met.

Pension plan

The City is an employer member of the Ontario Municipal Employee Retirement Fund ("OMERS"), which is a multi-employer, defined benefit pension plan (the "Plan"). The OMERS Board of Trustees, representing plan members and employers, is responsible for overseeing the management of the pension plan, including investment of assets and administration of the benefits. The City uses defined contribution plan accounting principles for this Plan. The City records as pension expense the amount paid to OMERS for the year plus any amounts owing to OMERS at the end of the year.

Non-pension post-employment benefits

The City accrues its obligations under employee benefit plans as the employees render the services necessary to earn employee future benefits. The City has adopted the following valuation methods and assumptions:

Actuarial cost method

Accrued benefit obligations are computed using the projected benefit method prorated on service, as defined in PS 3250 and PS 3255. The objective under this method is to expense each member's benefit under the plan taking into consideration projections of benefit costs to and during retirement. Under this method an equal portion of the total estimated future benefit is attributed to each year of service.

Workplace Safety and Insurance (WSIB) obligation

The costs of WSIB obligations are actuarially determined and the cost is recognized immediately in the period the event giving rise to the obligation occurs.

Funding policy

The non-pension post-retirement and post-employment benefits are funded on a pay-as-you-go basis. The City funds on a cash basis as benefits are paid. No assets have been formally segregated and restricted to provide for non-pension retirement and post-employment benefits.

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

1. Summary of significant accounting policies (continued)

Non-pension post-employment benefits (continued)

Accounting policies

Actuarial gains and losses are amortized over the expected average remaining service life ("EARSLS"), of members expected to receive benefits under the plan, with amortization commencing in the period following the determination of gain or loss. Obligations are attributed to the period beginning on the date the member became eligible for benefit and ending on the expected date of termination, death, or retirement, depending on the benefit value. The City's fiscal year-end is December 31, and the measurement date of the City's obligation is as at December 31.

Deferred revenue

Obligatory reserve funds

Funds received for specific purposes which are externally restricted by legislation, regulation, or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized in the consolidated statement of operations in the year in which it is used for the specified purposes.

General

User charges and fees which have been collected but for which the related services have yet to be performed are recorded as deferred revenue. These amounts will be recognized as revenues in the fiscal year the services are performed.

Landfill closure and post-closure liabilities

The estimated costs to close and maintain solid waste landfill sites are based on estimated future expenses in current dollars, discounted, adjusted for estimated inflation, and are charged to expense as the landfill site's capacity is used.

Liability for contaminated sites

The City records a liability if it has a contaminated site that meets the requirements set out in the standard "Liability for Contaminated Sites". The standard generally applies to sites that are not in productive use. Sites that are in productive use are considered under the standard if there was an unexpected event that resulted in contamination.

Use of estimates

The preparation of consolidated financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the reporting period. The principal estimates used in the preparation of these consolidated financial statements are landfill closure and post-closure liabilities, post-employment benefits liabilities, Provincial Offenses Act receivables, allowances for doubtful accounts, the estimated useful lives of tangible capital assets and other accrued liabilities and/or obligations. Actual results could differ from management's best estimates as additional information becomes available in the future.

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

2. Other receivables

Other receivables consist of:

	2019	2018
	\$	\$
Notes receivable from various organizations. These have various maturity dates, from 2020 to 2021 and are non-interest bearing.	35,000	253,679
Receivables from benefiting land owners. These have various maturity dates and interest rates ranging from 2020 to 2027 and 0.0% to 5.3% respectively.	470,517	701,294
	505,517	954,973

3. Investment in government business enterprise

The following summarizes the financial position and operations of the government business enterprise which has been reported in these consolidated financial statements using the modified equity method:

a. Barrie Hydro Holdings Inc.

As at December 31, 2019, the City holds 100% of the shares of Barrie Hydro Holdings Inc. ("Holdings"). Holdings holds 100% of the shares in Barrie Hydro Energy Services Inc. and 8.37% of the common shares of Alectra Inc. ("Alectra").

The following provides condensed combined financial information for Barrie Hydro Holdings Inc.:

	2019	2018
	\$	\$
Financial position		
Current assets	505,440	504,372
Other assets	182,102,578	182,102,578
Total assets	182,608,018	182,606,950
Current liabilities	26,979,410	26,640,558
Long-term liabilities	2,310,000	3,305,000
Total liabilities	29,289,410	29,945,558
Total net assets	153,318,608	152,661,392
Results of operations		
Revenues	8,828,919	8,140,599
Expenses	(170,007)	(215,940)
Taxes	(3,376,696)	(3,048,689)
Net income for the year	5,282,216	4,875,970
Dividend refund received	2,875,000	3,009,167
Equity earnings in government business enterprise	8,157,216	7,885,137

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

3. Investment in government business enterprise (continued)

b. Promissory note receivable

An unsecured promissory note receivable from Alectra as at December 31, 2019 amounted to \$20,000,000 (2018 - \$20,000,000) and bears interest at 4.41% (2018 - 4.41%) and interest is payable on December 31 of each year. The promissory note receivable matures on May 31, 2024. Interest received in the year and included in other income is \$882,000 (2018 - \$882,000).

c. Guarantee of loans payable

On March 20, 2017, Holdings borrowed \$5,000,000 from RBC Royal Bank through a credit facility agreement. The variable interest rate loan is payable over 5 years and is guaranteed by the City of Barrie in accordance with motion 16-G-221. As at December 31, 2019, the amount of the loan outstanding was \$2,310,000 (2018 - \$3,305,000). The principal repayments are as follows:

Principal Repayment	\$
2020	1,014,000
2021	1,034,000
2022	262,000
	<u>2,310,000</u>

4. Investments

Included in cash and cash equivalents are highly liquid short-term investments of \$89,132,950 (2018 - \$30,067,482) with a market value of \$89,132,950 (2018 - \$30,067,482).

Investments reported on the consolidated statement of financial position of \$57,578,788 (2018 - \$82,166,371) have a market value of \$58,619,512 (2018 - \$82,262,777).

5. Credit facilities

Operating line of credit

The City has a credit facility agreement with a Canadian chartered bank. Under this agreement, the City has an operating line of credit, to be used to finance day-to-day operations, in the amount of \$25,000,000 (2018 - \$25,000,000), at the bank's stated prime rate less 0.875% per annum and/or the bankers' acceptance rate plus 0.325% stamping fee per annum. The carrying balance of this operating line of credit at year end was \$nil (2018 - \$nil).

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

6. Deferred revenue - obligatory reserve funds

The continuity and balances in the obligatory reserve funds of the City are summarized below:

	2019	2018
	\$	\$
Balance, beginning of year	11,912,767	20,439,997
Federal gas tax contributions	17,410,050	8,667,473
Development contributions	48,804,004	35,367,113
Provincial gas tax contributions	2,284,068	2,179,631
Investment income	466,490	301,074
Utilization of funds	(57,321,009)	(55,042,521)
Deferred revenue - obligatory reserve funds, end of year	23,556,370	11,912,767
Analysed as follows:		
Federal gas tax	15,410,654	9,898,250
Development charges	(12,626,352)	(10,139,273)
Other	2,766,000	1,204,336
Provincial gas tax	684,958	475,553
Cash in lieu of parkland	17,304,300	10,457,531
Federal transit tax	16,810	16,370
Deferred revenue - obligatory reserve funds, end of year	23,556,370	11,912,767

There is legislation and/or actions and communications by the City which restricts how these funds may be used. Cash and cash equivalents needed to fund these above noted obligatory reserve funds is \$23,556,370 (2018 - \$11,912,767). Actual cash and cash equivalents on hand was \$100,252,940 (2018 - \$39,221,558) as at December 31, 2019 and 2018.

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

7. Post employment benefits liabilities

	2019	2018
	\$	\$
Accumulated post retirement benefits - accrued obligation	51,913,558	45,029,629
Unamortized net actuarial losses	(3,902,092)	(380,727)
Post retirement benefits - accrued benefit liability	48,011,466	44,648,902
Accumulated sick leave benefits - accrued obligation	14,740,686	13,595,844
Unamortized net actuarial losses	(2,878,016)	(2,368,733)
Sick leave benefits - accrued benefit liability	11,862,670	11,227,111
Long-term disability - accrued benefit liability	1,020,414	951,410
WSIB obligation - accrued benefit liability	11,640,472	5,764,211
	72,535,022	62,591,634

Information about post retirement benefits is as follows:

	2019	2018
	\$	\$
Current year benefit cost	2,707,203	2,707,202
Interest on accrued benefit obligation	1,511,323	1,371,314
Amortization of actuarial losses	315,144	418,669
Expense	4,533,670	4,497,185

Information about compensated absences is as follows:

	2019	2018
	\$	\$
Current year benefit cost	6,400,342	2,438,555
Interest on accrued benefit obligation	479,651	258,870
Amortization of actuarial losses	249,735	257,018
Expense	7,129,728	2,954,443

The amount paid during the year was \$1,171,106 (2018 - \$1,085,930) for post retirement benefits and \$1,172,357 (2018 - \$1,560,380) for compensated absence benefits.

Post retirement benefits

Post retirement life insurance and health care benefits

The City provides life insurance, dental, and health care benefits to certain employee groups after retirement until the members reach 65 years of age and to certain Barrie Police Services Board employee groups after retirement until the members reach 75 years of age. The costs and liabilities related to this plan are based on an extrapolation of an actuarial valuation prepared by an independent actuarial firm. The date of the last actuarial valuation was as of December 31, 2017.

The Corporation of the City of Barrie

Notes to the consolidated financial statements

December 31, 2019

7. Post employment benefits liabilities (continued)

Compensated absences benefits

Workplace Safety and Insurance Board

The City is a Schedule 2 employer under the Workplace Safety and Insurance Act and, as such, assumes responsibility for financing its workplace safety insurance costs. The accrued obligation represents the actuarial valuation of claims to be insured based on the history of claims with City employees. A workers' compensation reserve is established to help reduce the future impact of these obligations. As at December 31, 2019, the balance in the workers' compensation reserve is \$(26,458) (2018 - \$634,669).

Sick leave benefits

The City provides paid sick leave that can be carried forward up to a maximum defined by the employee group. The benefit costs and liabilities recorded for this benefit in 2019 are based on an extrapolation of an actuarial valuation prepared by an independent firm. The date of the last actuarial valuation was as of December 31, 2017. A sick leave reserve in the amount of \$2,810,198 (2018 - \$2,810,198) has been established to help reduce the future impact of these obligations.

The accrued benefit obligations for the City's post employment benefits liabilities as at December 31, 2019 are based on an extrapolation of actuarial valuations for accounting purposes as at December 31, 2017. These actuarial valuations were based on assumptions about future events. The economic assumptions used in these valuations are management's best estimates of expected rates of:

	2019	2018
	%	%
Expected wage and salary increases	2.5%	2.5%
Discount on accrued benefit obligations	2.8%	3.3%
Health care costs escalation	See (i)	See (i)
Dental costs escalation	See (ii)	See (ii)

(i) 7.75% for 2017-2018 and reducing by 0.25% in each subsequent year to an ultimate rate increase of 4.0%.

(ii) 3.75% for 2017-2018 and reducing by 0.25% in each subsequent year to an ultimate rate increase of 3.0%.

8. Landfill closure and post-closure liabilities

Solid waste closure and post-closure care requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, removal of ground water and leachates, and ongoing environmental monitoring, site inspection and maintenance. The present value of the City's estimated future liability for this expense is recognized as the landfill site's capacity is used. The liability and annual expense is calculated based on the ratio of utilization to total capacity of the landfill site and the discounted estimated cash flows associated with closure and post-closure activities. The reported liability at year end was \$8,989,282 (2018 - \$13,132,877) and reflects a discount rate of 2.8% (2018 - 3.3%).

The liability is based on estimates and assumptions related to events extending over the remaining life of the landfill. The landfill is expected to reach its capacity in 16 years and the estimated remaining capacity is 975,673 (2018 - 1,029,767) cubic meters which is 25% (2018 - 26%) of the site's total capacity. The estimated length of time needed for post-closure care is 50 years.

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9. Net long-term liabilities

The balance of net long-term liabilities reported on the consolidated statement of financial position is comprised of the following:

	2019	2018
	\$	\$
Debentures, bearing interest at rates ranging from 2.00% to 5.08%, incurred by the City.	321,545,924	284,228,122
Capital lease liabilities, interest at imputed rates of 2.9% and 3.1%.	478,587	1,083,839
Barrie transit facility public-private partnership long-term obligation, interest at imputed rate of 2.9%.	4,452,322	4,676,632
	326,476,833	289,988,593

Principal repayments in each of the next five years and thereafter are as follows:

	\$
2020	20,813,184
2021	21,166,311
2022	21,834,540
2023	21,121,439
2024	20,441,851
Thereafter	221,099,508
	326,476,833

The interest expense relating to the above long-term liabilities is \$11,930,701 (2018 - \$12,237,043).

The debentures reported above, issued in the name of the City, have been approved by municipal by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.

The City has entered into an interest rate swap agreement to reduce its exposure to interest rate risk related to its debt. The fair market value of the swap at year end is an asset to the City of \$178,493 (2018 - \$nil).

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Notes to the consolidated financial statements

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10. Tangible capital assets

Information relating to tangible capital assets is as follows:

Contributed tangible capital assets

The City records tangible capital assets contributed by an external party at fair value on the date contributed. Typical examples are roads, storm sewers and sidewalks installed by a developer as part of a subdivision or development agreement. Contributions of tangible capital assets in 2019 amounted to \$9,682,930 (2018 - \$4,279,604).

Assets under construction

The amount of tangible capital assets under construction is \$240,172,412 (2018 - \$152,722,194). These items will be transferred to their relevant tangible capital asset categories when construction is completed. Amortization will commence in the year following that in which the asset is available for productive use.

Assets under capital lease

Tangible capital assets under capital lease have a net book value of \$696,706 (2018 - \$1,291,314).

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Notes to the consolidated financial statements
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10. Tangible capital assets (continued)

	2019					
	Land	Buildings and building improvements	Machinery and equipment	Fleet	Land improvements	Underground and other networks
	\$	\$	\$	\$	\$	\$
Cost, beginning of year	331,193,366	351,841,950	443,068,839	57,393,694	226,916,028	636,660,132
Additions	12,710,845	4,123,511	19,005,095	1,782,752	1,322,172	13,578,428
Disposals/ transfers	(1,549,990)	(510,602)	(3,787,283)	(923,922)	(92,642)	(30,176)
Cost, end of year	342,354,221	355,454,859	458,286,651	58,252,524	228,145,558	650,208,384
Accumulated amortization, beginning of year	-	118,891,395	234,802,889	28,098,955	79,728,958	121,100,401
Amortization	-	10,529,363	18,268,678	4,690,128	5,871,108	7,658,480
Disposals/ transfers	-	(289,519)	(3,782,778)	(923,921)	(92,641)	(11,384)
Accumulated amortization, end of year	-	129,131,239	249,288,789	31,865,162	85,507,425	128,747,497
Net carrying amount, end of year	342,354,221	226,323,620	208,997,862	26,387,362	142,638,133	521,460,887
					295,501,132	1,763,663,217
					800,161,433	
					(5,134,341)	
					175,621,321	
					747,667,004	
					57,628,770	
					(34,098)	
					2,510,339,236	
					7,905,745	
					(48,519)	
					2,563,824,650	
					165,044,406	
					10,611,013	
					(11,384)	
					800,161,433	
					1,763,663,217	

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Notes to the consolidated financial statements

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11. Accumulated surplus

The City segregates its accumulated surplus into the following categories:

	2019	2018 (Note 19)
	\$	\$
Invested in tangible capital assets	2,003,835,629	1,915,394,426
Unallocated	(53,157,656)	(62,181,395)
Reserves	142,496,632	125,852,662
Equity in government business enterprise	173,318,608	172,661,392
Amounts to be recovered		
Vacation payable liability	(5,046,829)	(5,463,703)
Post employment benefits liabilities	(72,535,022)	(62,591,634)
Landfill closure and post-closure liabilities	(8,989,282)	(13,132,877)
Net long-term liabilities	(326,476,833)	(289,988,593)
	1,853,445,247	1,780,550,278

12. Pension agreement

OMERS provides pension services to almost 500,000 active and retired members and approximately 1,000 employers. Each year an independent actuary determines the funding status of OMERS Primary Pension ("the Plan") by comparing the actuarial value of the invested assets to the estimated present value of all pension benefits that members have earned to-date. The most recent actuarial valuation of the Plan was conducted as at December 31, 2019. The results of this valuation disclosed total actuarial liabilities as at that date of \$107,687 million (includes \$1,244 million of Additional Voluntary Contribution (AVC) component) in respect of benefits accrued for service with actuarial assets at that date of \$104,290 million (includes \$1,244 million of AVC component) indicating an actuarial deficit of \$3,397 million. Because OMERS is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the City does not recognize any share of the OMERS pension surplus or deficit.

Contributions made by the City to OMERS for 2019 were \$13,106,135 (2018 - \$12,531,077).

13. Property taxation information

	2019	2018
	\$	\$
Property taxes and payments-in-lieu	239,260,673	232,648,499
Collections on behalf of governments		
Province of Ontario - school tax	65,768,176	66,651,408
	305,028,849	299,299,907
Transfers		
Province of Ontario - school tax	(65,768,176)	(66,651,408)
Municipal property taxation	239,260,673	232,648,499

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14. Expenses

	2019	2018 (Note 19)
	\$	\$
Salaries, wages and employee benefits	178,626,959	166,118,218
Materials	23,336,464	28,259,570
Contracted services	68,036,018	66,250,953
Rents and financial expenses	7,647,731	5,796,335
Transfer payments	25,023,461	28,279,057
Interest on long-term debt	11,930,701	12,237,043
Amortization on tangible capital assets	57,628,770	56,167,041
(Gain) loss on disposal of tangible capital assets	(4,536,324)	957,860
	367,693,780	364,066,077

15. Commitments

(a) Victoria Village Projects:

By motion #05-G-446, the City provided a loan guarantee with the Toronto-Dominion Bank for Victoria Village Projects in the amount of \$16,875,000. The guarantee and amount were required to provide long-term financing for the capital construction costs and financial payment requirements of Victoria Village Projects, a long-term care and supportive housing complex located at 76 Ross Street (site of the old RVH).

(b) Public-private partnership ("P3") commitment:

The City has entered into a multiple-year P3 contract to design, build, finance, operate, and maintain the Barrie Transit Facility. The facility reached substantial completion in 2015. The information presented below shows the annual amounts under this contract for the capital cost, financing of the asset, and operating costs. The actual payments to the private partner are contingent on specified performance criteria and will include an annual inflation factor based on CPI from the preceding September where applicable.

	Capital and Financing	Operating	Total Annual Payments
	\$	\$	\$
Annual service payment:	533,373	16,584,798	17,118,171

(c) By motion #16-G-101, the City committed to contribute a total of \$5,000,000 in funding to Georgian College for the construction of an Advanced Technology, Innovation and Research Centre. The contributions are to be for a four year term commencing October 2017, in four equal annual instalments and being paid no later than December 31, 2020. Total payments made as of December 31, 2019 were \$3,750,000 (2018 - \$2,500,000).

(d) As required by Fisheries and Oceans Canada, the City had a letter of credit issued by Toronto-Dominion Bank in 2016 for \$2,106,400, which was reduced to \$706,400 on April 13, 2017. The letter of credit was mandatory under the Fisheries Act for an application to replace and realign storm water infrastructure.

(e) Miscellaneous:

The City has also made commitments through numerous contracts, in the normal course of business, with a variety of suppliers for future capital projects.

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Notes to the consolidated financial statements

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16. Contingent liabilities

Legal actions and claims have been instituted against the City. However, after reviewing the merits of these actions and claims with counsel and insurers, it is management's opinion that there will be no significant uninsured liability arising from these claims. Accordingly, no provision has been made in the accounts for any amounts claimed. Any future liability will be recorded if an amount is likely and measurable.

17. Provincial Offences Act ("POA")

The Ministry of the Attorney General requires all municipal partners administering the Provincial Offences Act to disclose in the year end audited consolidated financial statements a note on the gross and net provincial offences revenues earned. The following table provides condensed financial information required by the terms in the Memorandum of Understanding ("MOU") for the 2019 fiscal year with comparative figures for the year 2018:

	2019	2018 (Note 19)
	\$	\$
<u>Barrie POA Office:</u>		
Revenues (net of refunds)	5,573,091	4,717,771
Expenses		
Provincial charges	395,507	401,367
City operating expenses	3,245,598	3,412,828
	3,641,105	3,814,195
Net revenue	1,931,986	903,576
Other		
Participating partners' share	1,399,440	1,249,108
City of Barrie share	532,546	(345,532)
<u>Orillia POA Office:</u>		
Revenues (net of refunds)	1,550,288	2,079,725
Expenses		
Provincial charges	115,638	122,739
City operating expenses	1,008,145	1,108,818
	1,123,783	1,231,557
Net revenue	426,505	848,168
Other		
Participating partners' share	426,505	848,168
City of Barrie share	-	-

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18. Budget

The City of Barrie prepares its budget on a modified accrual basis. Canadian public sector accounting standards (PSAB) require actual results be reported on a full accrual basis. The reported budget in these financial statements includes adjustments to capital expenditures, revenues, amortization expenses and post-employment benefits, as identified below:

	2019 Council approved operating budget	2019 Council approved capital budget	2019 Actual amortization adjustment	2019 Post employment benefit liabilities expense	2019 Budget as presented
	\$	\$	\$	\$	\$
Revenue					
Taxation	244,406,668	-	-	-	244,406,668
User fees and service charges	88,173,295	-	-	-	88,173,295
Government transfers and grants	7,332,788	1,313,206	-	-	8,645,994
POA	6,885,530	-	-	-	6,885,530
Licenses and permits	7,010,420	-	-	-	7,010,420
Investment income	1,385,487	-	-	-	1,385,487
Other	13,812,140	-	-	-	13,812,140
Municipal contributions	1,155,995	-	-	-	1,155,995
Utilization of obligatory reserve funds	21,770,477	52,296,549	-	-	74,067,026
	391,932,800	53,609,755	-	-	445,542,555
Expenses					
General government	40,767,294	-	4,295,827	335,344	45,398,465
Protection services	100,432,532	-	3,248,963	8,852,456	112,533,951
Transportation services	45,156,774	-	17,764,418	196,052	63,117,244
Environmental services	58,559,589	-	25,001,710	386,879	83,948,178
Health services	8,094,820	-	-	-	8,094,820
Social and family services	6,666,223	-	38,001	-	6,704,224
Social housing	6,323,000	-	-	-	6,323,000
Recreation and culture services	37,961,242	-	7,279,203	137,375	45,377,820
Planning and development	5,161,663	-	648	35,282	5,197,593
	309,123,137	-	57,628,770	9,943,388	376,695,295
Budgeted debt repayment	19,589,802	-			
Budgeted interfund transfers	63,219,861	(42,167,189)			
Budgeted capital expenditures	-	104,289,211			
Budgeted debenture funding	-	(8,512,267)			
	-	-			

The Corporation of the City of Barrie

Notes to the consolidated financial statements

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19. Comparative amounts

Certain corresponding figures for 2018 have been reclassified to conform to the current year's presentation. These reclassifications are the result of an accounting system conversion, which resulted in the reclassification of statement of operations items with no impact on ending accumulated surplus, and the reclassification of statement of financial position items with no impact on net assets or ending accumulated surplus. Additionally, there was a reclassification between accounts receivable and deferred revenue that did not result in a change in net debt or ending accumulated surplus in the year.

20. Subsequent events

Lake Simcoe Regional Airport

Subsequent to the year-end, on January 1, 2020, the City sold the majority of its shares in the Airport to the County of Simcoe. The City's ownership share decreased from 60% to 10%. An estimated loss on sale of \$6,500,000 will be recorded in 2020.

Novel coronavirus

Subsequent to the year-end, on March 11, 2020, the World Health Organization characterized the outbreak of a strain of the novel coronavirus ("COVID-19") as a pandemic which has resulted in a series of public health and emergency measures that have been put in place to combat the spread of the virus. The duration and impact of COVID-19 is unknown at this time and it is not possible to reliably estimate the impact that the length and severity of these developments will have on the consolidated financial results and condition of the City in future periods.

21. Segmented information

The City is a diversified municipal government institution that provides a wide range of services to its citizens such as transit, police, fire, and water. Distinguishable functional segments have been separately disclosed in the segmented information. The nature of the segments and the activities that they encompass are as follows:

General government

This item encompasses the revenues and expenses related to administrative departments and activities including Council, the Chief Administrative Officer Division, Finance, Human Resources, Legislative and Court Services, Legal Services, Information Technology and Corporate Facilities.

Protection services

This section represents Policing activities, Fire and Emergency Services, Building Code administration and enforcement, Municipal By-law enforcement including animal control and Provincial Offences administration including Court Services.

Transportation services

This segment services represent the activities for all roads maintenance and administration including winter control and responses, transit services, sidewalks, traffic signals and systems, parking and street lighting. Additionally, the consolidated results include the proportionate share of revenues and expenses related to a regional airport.

Environmental services

Activities of this segment include the property tax funded aspects of the environmental services, which are garbage collection, disposal, and recycling as well as storm water management and control. User rate funded activities for Water and Wastewater are mandated by the Province to be self funding and are included in this segment.

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21. Segmented information (continued)

Health and social services

The expenses grouped in this segment relate primarily to services provided by the County of Simcoe as the Consolidated Service Manager, which includes Ontario Works, Land Ambulance, Social Housing, Homes for the Aged, and Childcare. District Health Unit contributions are also included.

Recreation and cultural services

All recreation facilities, program costs, parks maintenance, and related direct administration revenues and expense are included in this section. Library services are also included as well as costs related to cultural initiatives.

Planning and development

The Planning Department and Economic Development Department activities are represented in this segment, along with revenues and expenses related to the Business Improvement Area in the downtown core.

Other funds and corporations

This segment captures the equity earnings from the City's Government Business Enterprise (Note 3) and contributed tangible capital assets

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